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**UNITED STATES COURT OF APPEALS  
FOR THE NINTH CIRCUIT**

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PLANNED PARENTHOOD GREAT NORTHWEST, HAWAII, ALASKA, ET AL.,  
*Plaintiffs-Appellees,*

*v.*

RAÚL LABRADOR, ET AL.,  
*Defendant-Appellant,*

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On Appeal from the United States District Court  
for the District of Idaho

No. 1:23-cv-00142-BLW  
The Honorable B. Lynn Winmill

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**EXCERPTS OF RECORD**  
**Volume 2 of 4**

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1 UNITED STATES DISTRICT COURT

2 DISTRICT OF IDAHO

3 PLANNED PARENTHOOD GREAT ) CASE NO. 1:23-cv-00142-BLW  
 4 NORTHWEST, HAWAII, ALASKA, )  
 5 INDIANA, KENTUCKY, on behalf ) MOTION HEARING  
 6 of itself, its staff, )  
 7 physicians and patients, )  
 8 CAITLIN GUSTAFSON, M.D., on )  
 9 behalf of herself and her )  
 10 patients, and DARIN L. )  
 11 WEYHRICH, M.D., on behalf of )  
 12 himself and his patients, )  
 13 )  
 14 Plaintiffs, )  
 15 )  
 16 vs. )  
 17 )  
 18 RAÚL LABRADOR, in his official )  
 19 capacity as Attorney General )  
 20 of the State of Idaho; MEMBERS )  
 21 OF THE IDAHO STATE BOARD OF )  
 22 MEDICINE and IDAHO STATE BOARD )  
 23 OF NURSING, in their official )  
 24 capacities, COUNTY PROSECUTING )  
 25 ATTORNEYS, in their official )  
 capacities, )  
 Defendants. )  
 \_\_\_\_\_ )

18 **TRANSCRIPT OF VIDEOCONFERENCE PROCEEDINGS**  
 19 **BEFORE THE HONORABLE B. LYNN WINMILL**  
 20 **MONDAY, APRIL 24, 2023; 2:05 P.M.**  
 21 **BOISE, IDAHO**

22 Proceedings recorded by mechanical stenography, transcript  
 23 produced by computer.

24 **TAMARA I. HOHENLEITNER, CSR 619, CRR**  
 25 **FEDERAL OFFICIAL COURT REPORTER**  
**550 WEST FORT STREET, BOISE, IDAHO 83724**

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I N D E X

APRIL 24, 2023

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## P R O C E E D I N G S

April 24, 2023

THE CLERK: United States District Court for the District of Idaho is now in session, the Honorable B. Lynn Winmill presiding.

The Court will now hear oral argument on the motion for preliminary injunction in Case 1:23-cv-142, Planned Parenthood Great Northwest, Hawaii, Alaska, Indiana, Kentucky, versus Raul Labrador.

THE COURT: Good afternoon, Counsel. I want to first thank counsel for accommodating the hearing today. We had discussed the need for an expedited process. I know the defense objected, but I appreciate counsel being willing to work with us on this schedule.

I do need to warn you. I have been back in the country for all of 36 hours, so I'm seriously jet-lagged. I'll try not to let that reflect my questions. I did read all of the briefing in some detail over the last few days on the way back. So I think I'm pretty much up to speed on what the issue is, and I'm going to offer some preliminary comments here in a moment.

With regard to the -- there were a couple of procedural or housekeeping matters that need to be addressed. One has to do with objections to amicus briefs. I've generally found amicus briefs to be helpful, sometimes not, but usually helpful. I'm going to overrule the objection to the amicus

1       briefs but allow the defendants to file a response to that  
2       amicus brief by Thursday at noon. I'll give you until Thursday  
3       at noon, which will then allow the matter to be fully at issue  
4       and ready for a decision.

5               I know that's also somewhat expedited, but we need to  
6       move quickly given the nature of the proceedings as a request  
7       for preliminary injunction.

8               I'm also going to, I guess, sustain the objection to  
9       Mr. Gonick's motion for *pro hac vice* status without a sponsoring  
10      attorney. I apparently have relaxed that requirement in a  
11      couple hearings in the last little while, but I'm not sure why I  
12      did that. I think maybe I was just tired and wasn't aware of,  
13      frankly, what was going on. And I have been pretty insistent  
14      that we have local counsel even for amicus.

15              It should be a pretty simple matter, and I would  
16      require that the attorney generals who have filed an amicus  
17      brief, that they obtain local counsel also by Thursday at  
18      noon -- Thursday, April 27th, at noon, for the Court to consider  
19      their briefs. I've read it, so I'm well informed.

20              But I do think, just as a matter of procedure, that if  
21      you're going to enter an appearance, you will need to have an  
22      attorney admitted in the state of Idaho. It shouldn't be a real  
23      difficult thing to accomplish since I'm sure there is any number  
24      of attorneys who would be willing to participate in this  
25      proceeding.

1 I would indicate there is a couple of issues -- there  
2 is at least one issue I really don't want to spend a lot of time  
3 on. There was an argument that we don't have all the defendants  
4 served and represented here.

5 I understand the argument and concern, but if the  
6 plaintiffs are entitled to injunctive relief as to the served  
7 and represented defendants, it seems to me that we can and must  
8 proceed as to them. As additional defendants are added and  
9 represented -- and perhaps they have already been added and are  
10 represented in some fashion. But if that is not true and they  
11 are added and represented in the future, the plaintiffs can seek  
12 to extend any injunction to those defendants, and those  
13 defendants can oppose it and make additional arguments as to why  
14 any injunction should not apply to them. And likewise, if I  
15 deny the request for injunction, then obviously it would be  
16 moot, and they wouldn't need to take any action at all.

17 Finally, St. Luke's asked for oral argument time. I  
18 indicated I would grant that as long as the plaintiffs would be  
19 willing to share that time. I think that's only fair to the  
20 defendants. So I understand they're going to cede five minutes  
21 of their time to St. Luke's.

22 I think Ms. Pugh indicated that we would try to limit  
23 this to about 20 minutes per side. I can be a little more  
24 flexible than that. I might add on five minutes depending on  
25 how oral argument is proceeding, but I want to see how that

1 plays out.

2           Nevertheless, because I've read the briefing and I'm  
3 going to offer some comments as to my preliminary thoughts, for  
4 that reason, I think you can get right at the issues, and we  
5 won't have to spend a lot of time arguing matters that, frankly,  
6 do not interest me at this point.

7           So here, let me turn then to the merits, the substance  
8 of the matter, and I'll lay out my thinking so you can play off  
9 from that.

10           Now, let me indicate that it's very difficult to lay  
11 out my thinking without showing, frankly, where I'm leaning, but  
12 it is at most a leaning; it is not a firm decision at all. It's  
13 really just a way to signal to you what the issues are in my  
14 mind, how I typically would look at those issues, and provide  
15 you with an opportunity either to reassure me that I'm right in  
16 that analysis or indicate why I'm wrong.

17           So let me go ahead and start off with that.

18           I think clearly the biggest issue in this case is that  
19 of standing and whether there is injury in fact. Just to be  
20 clear, I think the standard is in the *Susan B. Anthony List*  
21 case, where the injury-in-fact requirement requires three  
22 showings: one, that the plaintiff shows that they intend to  
23 engage in conduct arguably affected with the constitutional  
24 interest; second, that they intend conduct which arguably would  
25 be prescribed by the challenged statute; and, third, that the



1 plaintiff faces a substantial threat of future enforcement under  
2 the statute.

3 It seems to me that the plaintiffs have clearly and  
4 unequivocally stated their past practice and future intention of  
5 referring patients to out-of-state clinics for medically  
6 necessary abortions. So I think the first requirement is  
7 clearly met.

8 The second two requirements, in different ways, hinge  
9 really upon the attorney general's letter of March 27th, I  
10 believe, offering his opinion that such conduct would violate  
11 Idaho's abortion statute.

12 Now, the attorney general argues that his withdrawal  
13 of the letter puts plaintiffs in the same position they were in  
14 if it had not been written. I may have added to that by a  
15 comment during our status conference earlier that it is -- you  
16 know, the withdrawal of the letter means it no longer has any  
17 legal effect. I think that's probably accurate. Nevertheless,  
18 the question is whether that conduct can, I guess, successfully  
19 unring the bell.

20 It does seem significant to me that General Labrador  
21 indicated in his withdrawal letter that the original letter  
22 should not have been issued because it was procedurally  
23 improper.

24 However, even so, it strikes me that it does not  
25 change the fact that it was a public statement made by Idaho's

1        chief legal officer that a physician's referral of patients to  
2        an out-of-state clinic for an abortion would constitute a  
3        violation of the statute and subject the referring doctor to  
4        both criminal prosecution and loss of their licensure.

5                This coupled with his decision not to disavow the  
6        legal analysis -- and I think they have cited public statements  
7        in which General Labrador has indicated his intent to vigorously  
8        enforce Idaho's abortion statute -- it would seem at first blush  
9        to create a genuine fear among physicians that their past and  
10       intended future conduct of referring patients to out-of-state  
11       clinics for an abortion would create a well-founded fear that  
12       they may lose their licensure and face criminal prosecution. At  
13       first blush, that would seem sufficient to establish standing.

14               Now, you know, again, I understand and I know that  
15       with the errata that was filed by the plaintiffs, that it's now  
16       clear that the attorney general is not the primary or does not  
17       have the authority to be the primary enforcement agency for the  
18       general abortion statute. But nevertheless, given the fact --  
19       as chief legal officer, their opinion carries weight.

20               And I think for that reason, that, in and of itself,  
21       would suggest that the second and third requirements under the  
22       *Susan B. Anthony List* case are satisfied, that is, that the  
23       plaintiff's intended conduct is arguably proscribed by the  
24       challenged statute -- that is because the state's chief legal  
25       officer has said so -- and second, that they face a substantial

1 threat of future enforcement under the statute because it is,  
2 again, the opinion of the chief lawyer for the State of Idaho.

3 So that's my initial thinking on that issue. I think  
4 the argument about ripeness -- it does seem to me that,  
5 particularly in the area of the First Amendment concern, that  
6 the issue of a pre-enforcement challenge really is looked upon  
7 favorably because of the chilling effect that enforcement  
8 measures would take against a doctor or any plaintiff who is  
9 trying to exercise their First Amendment rights.

10 I'm also concerned with the defense argument that the  
11 Eleventh Amendment bars this suit. Clearly, there is the  
12 exception that injunctive relief against a state officer who has  
13 a significant tie or connection to the enforcement, as expressed  
14 by the Ninth Circuit in *Wasden*, would seem to still apply.

15 And I need to hear from the defense as to why that is  
16 no longer good law. I know you have argued that somehow the  
17 passage of this new statute -- I think it's termed the Abortion  
18 Trafficking Statute -- and the provision of specific enforcement  
19 authority to the attorney general somehow bears some relevance  
20 as to why the *Wasden* decision is or is not still binding.

21 And I'm also struggling a little bit with the argument  
22 that the *Dobbs* decision itself has changed the lay of the land  
23 so that the *Wasden* decision simply no longer applies. I need  
24 some real clarity on that because I'm not sure I understand  
25 that.

1           So, with that, let me hear the arguments of counsel,  
2           starting with the plaintiff.

3           Is it Mr. Neiman?

4           MR. NEIMAN: It is, Your Honor. Thank you for asking.

5           THE COURT: All right.

6           MR. NEIMAN: And welcome back.

7           THE COURT: Thank you.

8           MR. NEIMAN: And thank you for accommodating our  
9           desire to be heard on your first day back in court. We very  
10          much appreciate that.

11          And also thank you for sharing your initial views.  
12          Obviously, we are not going to try to talk you out of any of  
13          those, but let me see if I can reinforce them a little bit.

14          So this is, as you say, a pre-enforcement challenge.  
15          And I think it's, you know, pretty clear that a prosecutor can't  
16          defeat a pre-enforcement challenge by saying you don't have a  
17          credible fear of enforcement, while at the same time straining  
18          at every turn to preserve his freedom to bring the very  
19          enforcement action he claims you have no reason to fear; right?  
20          And that's exactly what the attorney general has tried to do  
21          here.

22          If he really wanted to try to address the fear of  
23          enforcement that led our clients to file this lawsuit, as  
24          documented in their affidavits, it would have been easy for him  
25          to say that his March 27th letter was wrong substantively.

1           THE COURT: Mr. Neiman, do you agree that if Attorney  
2 General Wasden had, in fact, said that -- that, "Never mind.  
3 You know, it was written by a first-year attorney in our office.  
4 He has now been fired. He was wrong, and we are rejecting that  
5 analysis," we wouldn't be here? Do you agree with that?

6           MR. NEIMAN: It would certainly be a much tougher case  
7 for us to pursue, Your Honor.

8           THE COURT: Okay.

9           MR. NEIMAN: We obviously still have concerns about  
10 the actions of other people who have -- within the state of  
11 Idaho who have the ability to enforce this law, but it would  
12 certainly go -- it would be a much tougher case for us on  
13 standing than it is right now.

14          THE COURT: Okay. Go ahead.

15          MR. NEIMAN: So -- but he hasn't done that; right?  
16 And he has had a lot of opportunities to do that; and instead,  
17 he has done the opposite. He's just been very careful in  
18 everything that he's said, from his April 7th letter, to the  
19 meeting we had with Mr. Wilson on April 10th, to the briefs that  
20 he has filed in this case, to preserve for himself the ability  
21 to, tomorrow, if this case were dismissed, to go out and  
22 continue to seek enforcement on the theory that he laid out in  
23 his March 27th letter.

24                 And, really, Your Honor, it shouldn't be a heavy lift  
25 for the Attorney General's Office to do just what you said. I

1 mean, the proposition that underlies the March 27th letter  
2 that -- which must be that Idaho outlaws at least some abortions  
3 that are performed outside the state, is just plainly contrary  
4 to the allocation of authority between the states that's the  
5 bedrock of our federal system.

6 It should have been easy for the attorney general to  
7 renounce that premise, but he hasn't. He has chosen over and  
8 over again not to do that, and I think it's reasonable to ask  
9 why he hasn't done that.

10 And I think the only reasonable inference here is that  
11 he is hoping to kind of his cake and eat it too to get the  
12 benefit of the intimidation that the March 27th letter caused  
13 for our clients while insulating himself from judicial review of  
14 that letter. And that's fundamentally wrong and shouldn't be  
15 permitted.

16 You know, our clients -- Dr. Gustafson, Dr. Wehyrich,  
17 Planned Parenthood -- they are healthcare providers. They have  
18 patients, some of whom have pressing medical or personal need to  
19 terminate their pregnancies. And before March 27th, my clients  
20 knew exactly what they should do.

21 They could advise patients that abortions were  
22 lawfully available outside of the state. They could give them  
23 information about appropriate out-of-state providers. They  
24 could help schedule proceedings out of state, connect their  
25 patients with travel assistance, and they could talk to

1 providers outside the state to ensure continuity of care. And  
2 they also could themselves provide abortions out of state, as  
3 Planned Parenthood does in Washington and as Dr. Gustafson  
4 anticipated doing. Although she is a licensed Idaho provider,  
5 she is also licensed in Oregon, and she anticipated providing  
6 abortions there as well.

7 And my clients radically changed their behavior after  
8 the March 27th letter. And the attorney general has kind of  
9 tried to minimize that letter. But as Your Honor pointed out,  
10 it's a letter from the top law enforcement officer in Idaho.  
11 It's on his letterhead. It's under his signature, his personal  
12 signature.

13 And, you know, it's interesting, Mr. Wilson included  
14 in their reply brief -- I shouldn't say Mr. Wilson -- the  
15 Attorney General's Office included in their reply brief, you  
16 know, their internal procedural guidance about opinion letters.

17 And if you look at that, Your Honor -- I would  
18 encourage you to, if you haven't had a chance to look at it  
19 yet -- it lays out kind of three tiers of opinion letter that  
20 the attorney general could issue. There's kind of the informal  
21 conversation. There is the letter that's sort of a nonbinding  
22 letter that comes from an assistant in the office and has a  
23 little proviso at the end that says this is a preliminary view.  
24 And then there is the highest level, the formal opinion letter,  
25 which is characterized by coming out under the signature of the

1 attorney general.

2 That's what this is. This is not a small thing when  
3 an attorney general issues a letter like this.

4 And that kind of formal statement quite naturally  
5 chilled my clients, and it's very understandable that they  
6 remain chilled when the attorney general isn't willing to say  
7 that the analysis is wrong.

8 So, look, he puts in this April 7th letter -- and I  
9 think maybe a sensible way to analyze that letter is under the  
10 whole body of case law that addresses sort of voluntary  
11 cessation; right? There is a whole body of case law out there.  
12 Your Honor actually had a case involving that in the abortion  
13 context a few years ago in the *McCormack* case.

14 And as Your Honor found in *McCormack* and confirmed by  
15 the Ninth Circuit, what's required for a voluntary cessation to  
16 kind of make a case go away is it has to be absolutely clear --  
17 that's the words, the legal standard, "absolutely clear" -- that  
18 the party is not simply going to go back to the prior position  
19 as soon as the litigation ends.

20 There is nothing in the April 7th letter that would  
21 make that absolutely clear. And indeed, the attorney general  
22 has, you know, quite carefully tried to preserve to himself, in  
23 everything he said in this case, the ability to do just that, to  
24 go right back to the position that he had once this lawsuit was  
25 over.



1           And that's why, as our supplemental affidavits laid  
2           out, our clients can't go back to business as usual as it was  
3           before March 27th. They are still right where they were when  
4           that letter came out, because the state's highest law  
5           enforcement officer has said this is what the law means, and has  
6           taken it back on procedural grounds but hasn't been willing to  
7           say that it was wrong substantively.

8           So they have every reason to continue to reasonably  
9           fear, which is all that's required here, that if they resume  
10          making referrals or whatever it is that the attorney general  
11          calls a referral or if they otherwise assist in or perform a  
12          lawful abortion outside of Idaho, they could face license  
13          revocation and perhaps criminal prosecution.

14          I think what the attorney general is saying to you is:  
15          That's fine. It's fine if my clients continue to labor under  
16          that fear, that reasonable fear, that the Court shouldn't do  
17          anything, and that our clients -- you know, I don't think he  
18          uses these exact words, but sort of the suggestion that, you  
19          know, our clients are somehow just looking for a lawsuit and  
20          being unreasonable in what they said in their supplemental  
21          affidavits, that they haven't gone back to business as usual.

22          But that's wrong. I mean, my clients, Dr. Gustafson,  
23          Dr. Weyhrich, the dedicated people at Planned Parenthood, they  
24          take their work and their obligations to their patients  
25          extremely seriously. They don't want to be in a lawsuit with

1 the attorney general. They want to be able to go back and tell  
2 their patients the truth about the availability of the care  
3 their patients need out of state. They want to go back to being  
4 able to help their patients access that care without fear of  
5 losing their professional licenses or going to jail.

6 And that's a perfectly appropriate exercise of this  
7 Court's authority, to step in, to protect my clients, who are  
8 self-censoring in the face of the Attorney General's letter.

9 THE COURT: Mr. Neiman, could you just address one  
10 concern.

11 MR. NEIMAN: Sure.

12 THE COURT: And this goes back to the errata that you  
13 filed.

14 MR. NEIMAN: Yep.

15 THE COURT: I understand what happened. You took an  
16 earlier draft, or someone in your office took an earlier draft  
17 of the bill which included kind of an expansive -- or an  
18 expansion of the attorney general's authority to initiate  
19 prosecutions under Idaho's general abortion statute if a local  
20 prosecuting attorney fails or is unwilling to do so. That was  
21 changed, and it only applies now to that abortion trafficking,  
22 the new bill that takes effect July 1.

23 So what that means, then, is we are left in the same  
24 posture as we were, I think -- and maybe, again, Mr. Wilson will  
25 want to address this -- that we were in terms of the *Wasden*

1 case, where what we have is the attorney general having the  
2 ability to come in when invited to do so and participate in  
3 prosecution, presumably make referrals to a county prosecutor  
4 for possible prosecution. And I don't recall -- I didn't get a  
5 chance to go back and reread *Wasden*, although I've read it in  
6 the past -- whether or not there was any specific reference to  
7 just the persuasive effect of the chief legal officer for the  
8 state offering an opinion and how that may impact local  
9 prosecutors' decision to seek enforcement.

10 But, given that, doesn't that limit -- you know, with  
11 no prosecutor having made any similar statement, no prosecutor  
12 having indicated we are going to interpret the statute the same  
13 way the attorney general does, how does that affect your  
14 argument with regard to standing and the idea of threatened  
15 injury?

16 MR. NEIMAN: Sure, Your Honor. First, just a couple  
17 of quick points on that. I mean, I think *Wasden* is still  
18 controlling authority on the Eleventh Amendment issue here.  
19 There is nothing in *Dobbs* that undermines *Wasden*.

20 And I think that I'd also point you to the *Culinary*  
21 *Workers Union* case that I think is cited in our briefs that does  
22 talk about the kind of persuasive force of a recommendation from  
23 the attorney general being important.

24 And us thinking about this in sort of two pieces.  
25 One: Is the attorney general an appropriate defendant in this

1 case? And *Wasden* answers that question.

2 And then the question is: Does the attorney general  
3 have to be able to carry out the threatened prosecution all by  
4 himself in order for our clients to be afraid? And the answer  
5 to that as a practical matter is no; right? I mean, the chief  
6 law enforcement officer has said: This is what the statute  
7 means, and I'm not taking it back except on procedural grounds.  
8 That gives us ample reason to be afraid that his mantle will be  
9 picked up by others.

10 By the way, Your Honor, just, you know, in terms of  
11 what the Idaho law is on this point, right, I think it's the  
12 *Summer* case that's cited in our briefs and also I think in the  
13 attorney general's briefs -- is a case in which the attorney  
14 general -- prior attorney general just went into a local grand  
15 jury, obtained an indictment, prosecuted the case. The  
16 defendant objected and said, like, that's not -- the attorney  
17 general doesn't have primary authority.

18 And what the state Supreme Court said in that case  
19 was: Well, okay, but ultimately the local DA was fine with  
20 this -- or local prosecuting authority, I should say -- was fine  
21 with this. So no harm, no foul; the prosecution is sustained.

22 So what that means, Your Honor, is that even if he  
23 couldn't get a DA to bring case in the first instance, he could  
24 bring the case himself, and then there would just be this  
25 question about whether the local prosecuting authority would go

1 to the perhaps politically perilous route of objecting to him  
2 having done so.

3 So this is not a case where he's at all -- I don't  
4 think we have to show that he could bring a case himself in  
5 order to have standing here. The question is whether we have  
6 fear of enforcement, and we do based on what he said and his  
7 influence. But I think it's important to recognize that he can  
8 do more than just be influential.

9 THE COURT: Let me ask a related question very  
10 quickly. And I'm sure I'm taking up all your time. But you  
11 cited in your -- I think it was in your reply brief the idea  
12 that the failure to disavow the intent to prosecute can be  
13 relevant in terms of determining whether or not there is a real  
14 threat of injury.

15 I didn't get a chance to go back and read those cases  
16 that you cited. Were those cases -- and maybe you don't recall  
17 either, but do you know whether those cases involve simply a  
18 bringing of an action offering some reason for the plaintiff to  
19 think that a prosecutor might, in fact, seek to enforce a law in  
20 a particular way and where the prosecuting attorney or district  
21 attorney failed to disavow his intent to do so -- his or her  
22 intent to do so, and that that in some way then becomes relevant  
23 in terms of the threat of prosecution? Can you fill me on that?  
24 Because that would seem to be quite relevant to this issue.

25 You know, we've got a number of prosecuting attorneys

1       who have now been joined and are represented here, not all of  
2       them presumably. And would their failure to disavow an intent  
3       to prosecute, would that be relevant here or not?

4               MR. NEIMAN: I think it is -- I think -- I think  
5       that's the Ninth Circuit law, Your Honor, is that, you know, a  
6       failure to disavow can sustain the credible threat standard.  
7       And I think the *Tingley* case says that that we cited in our  
8       briefs. You know, it's sensible; right?

9               It just makes me think back, Your Honor. I had a case  
10      earlier in my career where we were working with some British  
11      lawyers because our client was British and being prosecuted in  
12      the United States. And the British lawyers were saying to us:  
13      Well, shouldn't our first argument be the government didn't warn  
14      us that they would -- they might charge our client under this  
15      law? It was like a novel interpretation of the law.

16              And I said to them: No, that's actually not a defense  
17      in the United States. The government doesn't have to tell you  
18      that they're reading a law in a particular way before they  
19      prosecute you. Right? The threat of prosecution is created by  
20      the law itself and by the attorney general's interpretation of  
21      the law. We don't need to have, on top of that, a prosecutor  
22      saying, "By the way, I also think I'm going to follow that  
23      interpretation," in order to have a threat.

24              THE COURT: Okay. Go ahead.

25              MR. NEIMAN: So, Your Honor, I did want to just make a

1 quick note on potential ripeness, which you addressed briefly in  
2 your remarks, just because we didn't have a chance to address  
3 that in our briefing because it was raised for the first time in  
4 the reply of the defendants.

5 I would just say, first of all, that's a waiver,  
6 right, failure to raise that argument. Potential ripeness is  
7 waivable when it wasn't raised until reply, and that's a waiver.

8 The document is on thin ice right now given the *Susan*  
9 *B. Anthony List* decision of the Supreme Court raises doubts  
10 about whether potential ripeness is even a valid doctrine  
11 anymore given the obligations of the federal court to hear a  
12 case when its jurisdiction has been properly invoked.

13 And potential ripeness isn't appropriate here  
14 substantively because this is a legal dispute about whether  
15 Idaho can sort of apply its law to out-of-state conduct and can  
16 restrict First Amendment protected speech in Idaho about conduct  
17 lawful outside of Idaho, not a factual dispute where further  
18 development is required.

19 So, for multiple reasons, we don't think that that's  
20 well taken, but I did want to just address it briefly --

21 THE COURT: Okay.

22 MR. NEIMAN: -- because it was not addressed in our  
23 brief.

24 Finally, Your Honor, unless you have other  
25 questions --

1           THE COURT: Well, you have used your 15 minutes. I'm  
2 going to add five more minutes for rebuttal and give the defense  
3 25 minutes so as to keep a level playing field here.

4           MR. NEIMAN: Thank you, Your Honor.

5           THE COURT: Thank you.

6           Ms. Olson.

7           MS. OLSON: Thank you, Your Honor.

8           St. Luke's Health System, on behalf of its providers  
9 and the mission to serve its community, asks this Court to  
10 consider five points as it decides the legal issue before it.

11           First, Your Honor, Idaho healthcare providers need  
12 some certainty on whether they can continue to provide  
13 out-of-state referrals so their patients can obtain the  
14 appropriate standard of care on essential reproductive health  
15 matters.

16           THE COURT: Ms. Olson, does St. Luke's operate  
17 anything outside the state of the Idaho? In Oregon?

18           MS. OLSON: Your Honor, it has a facility in Ontario,  
19 Oregon.

20           THE COURT: I thought it did, and I wondered how that  
21 plays into this, if at all.

22           MS. OLSON: Well, Your Honor, I would say that the way  
23 it works for St. Luke's within Idaho, I mean, that is where the  
24 concern is with the application of this particular statute. And  
25 so the facility in Ontario serves people who live in Ontario and



1 Eastern Oregon. And sometimes when Idahoans end up over there,  
2 they may -- they may end up going there.

3 But the focus here is on the impact it has within  
4 Idaho. Because, as I'm sure the Court knows, you know, the --  
5 St. Luke's is the only health system that is, you know, fully  
6 based within Idaho and operates essentially throughout Idaho.  
7 And the numbers of patients it serves in terms of actual visits  
8 exceeds a million.

9 So the focus for St. Luke's is --

10 THE COURT: The reason I asked the question is: If  
11 General Labrador's interpretation is correct, then a doctor in  
12 Boise faced with a patient for whom an abortion is medically  
13 necessary because of preeclampsia or for whatever other reason  
14 and which it is uncertain -- now, of course, the law has changed  
15 in terms of, you know, protecting the woman's life, but it  
16 would -- the General's interpretation of the statute would  
17 clearly be relevant to whether they could refer them to a doctor  
18 in the same clinic or the same system in Ontario.

19 And that's part of the concern I guess your client  
20 would have, is that we couldn't make referrals even within our  
21 own system; is that correct?

22 MS. OLSON: I think that's -- I mean, that would  
23 absolutely be correct, Your Honor.

24 And I think most significantly, the attorney general's  
25 letter, even withdrawn, would have an impact on making such a

1 referral anywhere out of state, whether it was to St. -- if  
2 you're in Northern -- if you're in, I guess, South Central Idaho  
3 and Oregon might not be the closest place, you also couldn't  
4 refer to another out-of-state location.

5 THE COURT: To Nevada, for example.

6 MS. OLSON: Yeah, to Nevada, to Washington. As the  
7 Court knows, as a long-term Idahoan, I should have better  
8 geography than that. But I think that's -- that's absolutely --  
9 that's absolutely correct.

10 And I think the Court, in its initial comments when it  
11 referred to the -- you know, the proverbial bell that can't be  
12 unrung, that is part of St. Luke's real concern here, is that  
13 the fact that the letter is out there and asserted that a  
14 healthcare provider who made such a referral may have her  
15 license suspended or -- and the statute provides on a second  
16 offense, not for a short period of time, but revoked  
17 altogether -- that the chilling effect that that has on  
18 St. Luke's providers and on their patients in what could be the  
19 most critical moments for obtaining healthcare, you know, for  
20 wanted pregnancies, for women who have other children, for the  
21 simple everyday conversations that the St. Luke's providers are  
22 used to having with their patients, there is a significant  
23 impact there.

24 And I think, Your Honor, among the other things that  
25 St. Luke's wants the Court to really consider and think about as

1       it decides the legal issue before it is that the chilling effect  
2       and the impact this will have on the Idaho OBGYN and other  
3       reproductive healthcare providers who already are leaving the  
4       state because of the challenges of practicing reproductive  
5       health medicine here.

6               And although in opposing St. Luke's motion to file the  
7       brief, Your Honor, the State says: Well, most of the things you  
8       cite occurred prior to March 27 and the date when Attorney  
9       General Labrador issued the letter -- that may be true,  
10      Your Honor, but I think it stands to reason that this  
11      interpretation by the chief law enforcement officer in the  
12      state, even if withdrawn, will serve as a further impetus for  
13      people to leave the state. And significantly, it will detour --  
14      deter other healthcare providers from coming in.

15             As St. Luke's sets out in its brief, one of the  
16      doctors from Northern Idaho with the medical center that's  
17      leaving in Bonner County, you know, people who go into the field  
18      of medicine, and particularly young, bright residents, have  
19      many, many choices of where to go. Even if they are from Idaho,  
20      they have opportunities outside. And doctors don't like so much  
21      having interaction with the legal profession, and there is  
22      simply -- there's no reason for them to come here if they are  
23      worried that actually practicing medicine to their standard of  
24      care means that they might have increased contact with the --  
25      with the legal profession, Your Honor.

1           THE COURT: Okay. I think your time is essentially  
2 up. But go ahead, and you can wrap up here.

3           MS. OLSON: Yes, Your Honor.

4           I just wanted to emphasize, kindly, Your Honor, it is  
5 important here for Idaho providers and their patients to have  
6 some legal certainties, and that's why we think it's important  
7 for the Court to address the issue that plaintiffs have brought  
8 before it.

9           And I thank the Court and also plaintiffs for  
10 providing this time to St. Luke's.

11          THE COURT: All right. Thank you.

12          Mr. Wilson. Mr. Wilson, just before you start your  
13 time, I will at some point want you to answer a question I'm  
14 going to give you -- you can kind of mull it over as I'm asking  
15 it and then think about it as you're arguing. I'm sure you're  
16 capable of doing two things at once there.

17          But imagine yourself as a doctor -- or excuse me -- as  
18 a lawyer, perhaps in Ms. Olson's shoes, and you have an OBGYN  
19 doctor who comes to you, and she indicates that she feels the  
20 need to refer a patient to a place where they can obtain an  
21 abortion for medical reasons; it's a wanted pregnancy but one in  
22 which it is not clear to the doctor that the referral would  
23 comply -- or that the abortion could be performed in Idaho and,  
24 therefore, the referral is being made out of state.

25          Can you advise that doctor, in the face of General

1 Labrador's letter, even with the withdrawal of that, that they  
2 will not face prosecution or loss of licensure if they proceed  
3 to make that referral?

4 So that's the question I want you to answer. You can  
5 work that into your -- I often ask counsel on one side to  
6 imagine what their role would be as a counselor if on the other  
7 side, as a way of kind of testing the arguments that you're  
8 making.

9 So go ahead with your argument.

10 MR. WILSON: Thank you, Your Honor. I appreciate it,  
11 and I'll definitely make sure to touch upon that.

12 First of all, we really appreciate the Court making  
13 time for us despite the jet lag. We would be happy to have the  
14 hearing at 2:00 in the morning. If that's when your good hours  
15 are right now --

16 THE COURT: Great idea.

17 MR. WILSON: -- we could reschedule for that time.

18 But aside from that, I would like to just set the  
19 table for what we think this dispute is really about and kind of  
20 some of the things that I think have been a bit misleading about  
21 the way the issues have been presented.

22 You know, when you look at a typical pre-enforcement  
23 challenge in this context, you have someone who -- you have a  
24 law that criminalizes the plaintiff's conduct, and the plaintiff  
25 brings a lawsuit about it, saying: Well, this law, on its face,

1 criminalizes my conduct -- and particularly if it's expressive  
2 conduct -- and they say that I'm -- there is a threat of  
3 enforcement just because this law is on the books, and I'm  
4 concerned about it, and so I'm bringing a lawsuit on it.

5 That's what you have, for example, in the *Tingley*  
6 case. And the Ninth Circuit says: Well, the law is on the  
7 books. Presumably it will be enforced unless there has been  
8 some disavowal that it will be enforced, and so the plaintiff  
9 has standing to challenge the law.

10 And usually in that case, you also have the government  
11 responding, and the government's point one of their brief is:  
12 The plaintiff doesn't have any standing whatsoever to bring the  
13 challenge that they are bringing. And point two is: If the  
14 Court finds that the plaintiff has challenging *[sic]*, we're  
15 totally right anyway, and everything we did is perfect and  
16 constitutional in every way.

17 Well, let's -- let's take that typical context,  
18 pre-enforcement standing, contrast it with this case. This case  
19 is not about a challenge to the law itself. The plaintiffs  
20 don't allege that 622 prohibits their conduct. In fact, they  
21 allege the opposite. They say that even when 622 is in effect,  
22 this is what they were already doing, and they believe that  
23 their conduct complies with the law.

24 They say the problem is not the law itself. The  
25 problem is the Crane letter that the attorney general sent. And

1 the Crane letter -- it's important to clarify here. The  
2 attorney general has withdrawn that letter, and it's important  
3 to understand why.

4 Because if -- you know, I think the Court knows  
5 General Labrador well enough to know that if General Labrador  
6 believed in this policy and if this was an official policy, you  
7 would see that point two in our brief. You would see: The  
8 plaintiffs don't have standing; but if the Court finds they have  
9 standing, everything was right about this.

10 But the fact is we don't have a policy. The attorney  
11 general doesn't have a policy. And the Crane letter was not a  
12 policy about this. And so there is nothing to defend. It's  
13 been withdrawn.

14 And getting into the details of why it was withdrawn  
15 matters. This is a situation where the attorney general -- he  
16 gets requests from legislators all the time for advice, and it's  
17 his duty under Idaho law to provide that advice. Sometimes it's  
18 a phone call. Sometimes it's a letter or an email. And  
19 sometimes it's a formal attorney general opinion. And our  
20 attorney general opinion policy outlines those three different  
21 types of opinions.

22 Mr. Neiman says that, oh, this is a type 3 opinion  
23 because the Attorney General signed it. I think, respectfully,  
24 if Mr. Neiman had seen more actual attorney general opinions, he  
25 would know that this was not a type 3 opinion. This was a

1 letter or an email response.

2 An official attorney general opinion has a different  
3 formatting. It's got issues presented section; it's got an  
4 analysis section; it's got the discussion and the list of  
5 authorities considered at the end.

6 That's not what has been provided here because this is  
7 not an official attorney general opinion. This was a private  
8 request by a legislator, and an attorney general provided a  
9 private response. The Crane letter, on its face, has  
10 Representative Crane's address only in the block that it was  
11 sent to.

12 But what we learned and didn't know at the time that  
13 General Labrador signed this opinion was that Representative  
14 Crane had requested this on behalf of a third party. And so as  
15 soon as he received the letter from General Labrador, he  
16 immediately forwarded it to his constituent, who really wanted  
17 to know. And the constituent published it on the Internet.

18 This opinion never would have been published but for  
19 that. It would have been private advice provided by the  
20 attorney general to Representative Crane. Only the constituent  
21 published it.

22 And we learned about it because the plaintiffs here,  
23 they saw it published on the website. They sued about it. And  
24 we heard about it when the lawsuit was filed. And when we  
25 realized what had happened here, that Representative Crane had



1       just served as a pass-through for a request by a constituent, we  
2       said: That's not the proper use of the Attorney General's  
3       opinion -- opinion authority, and this is not something that is  
4       the proper use of it.

5               And so General Labrador has been clear and unequivocal  
6       that the opinion is withdrawn, void, and does not state the  
7       attorney general's opinion on any question of Idaho law.

8               And that's why you don't see that point two in our  
9       brief, where we say: And in any event, General Labrador is 100  
10      percent right. Because he doesn't have an opinion on this  
11      issue. All he did was answer a private request for a legislator  
12      that turned out to be an improper --

13              THE COURT: But, Mr. Wilson, how can you -- well, how  
14      can you say that he doesn't have an opinion when he has written  
15      a letter, even if it was mistakenly written, was withdrawn -- he  
16      has written a letter which has now entered the public forum  
17      expressing an opinion as to how the statute should be  
18      formulated?

19              Now, whether it's his personal opinion, it's on his  
20      letterhead. It's not signed, you know, "Raul" with no reference  
21      to his status as the Attorney General. How does that not  
22      trigger the concerns under the *Susan B. Anthony List* case about  
23      their conduct is at least arguably a violation of the statute?  
24      Because it's arguably a violation of the statute because  
25      Attorney General Labrador has said so in a letter which has now

1       become public, and there are credible threats of prosecution  
2       because, obviously, that information is now in the public  
3       domain, and all 44 prosecuting attorneys in the state of Idaho  
4       know of that opinion.

5               So how can we just ignore the letter?

6               I understand that it was, I guess, a mistake. It was  
7       not intended to be some kind of binding guidance or any binding  
8       statement of the attorney general, but it does reflect an  
9       opinion of the Attorney General's Office that was publicly  
10      disseminated. And I don't know how you put that genie back in  
11      the bottle, even if it has -- it should not have been and even  
12      if it was withdrawn.

13              So that's my concern, which really ties me back into  
14      the question I asked at the beginning: How do you advise a  
15      doctor if they come to you and say, "I need to refer this  
16      patient to Ontario, Oregon, to our office there to perform this  
17      surgery which we don't think would be lawful under Idaho law but  
18      is lawful under Oregon law and is medically necessary"?

19              MR. WILSON: Well, Your Honor, I think that's a great  
20      question. And the first thing I would say is that we wouldn't  
21      characterize issuing this opinion as a mistake. We would  
22      characterize the request for this opinion as having been an  
23      abuse of the opinion process.

24              And, you know, while the federal courts lack authority  
25      to issue advisory opinions, General Labrador does have the

1 authority and the duty to issue advisory opinions but only in  
2 specific circumstances. And so if those circumstances are not  
3 present, that's why he's withdrawn the opinion, because it  
4 became clear that this was not a proper request.

5 But to get to the heart of the Court's concerns that I  
6 think really answers the issue here, I'm going to tell you how I  
7 would answer that physician if that physician came to me and I  
8 was the counsel for the physician. I would say: There's three  
9 reasons that you don't have to be concerned here, and these are  
10 the three reasons that tie into the things that plaintiffs have  
11 to show to show that they have standing here.

12 And I'd say: First, you don't have to be concerned  
13 because the attorney general lacks general prosecutorial  
14 jurisdiction in Idaho and any specific jurisdiction over this  
15 statute. And I'd say: Second, the Crane letter didn't threaten  
16 anybody, much less you, with any prosecution. And I'd say:  
17 Third, there is no ongoing conduct of any kind into the future  
18 by the attorney general or any of the other defendants in this  
19 action that would give rise to a claim.

20 So taking each of those in turn, and whether you look  
21 at this through standing, whether you look at it through  
22 ripeness, mootness, irreparable harm, all three things required  
23 in the same situation -- sorry -- under every doctrine. You've  
24 got to be able to show that you can threaten; you've got to show  
25 that you did threaten prosecution; and you've got to show that

1       it's continuing. None of them are present here.

2               So on the question of whether the attorney general can  
3 threaten, the Court's characterized him as the chief law  
4 enforcement officer of the state. I believe a better  
5 characterization would be chief legal officer. Because in law  
6 enforcement, the attorney general's jurisdiction is limited to  
7 assisting local process, the prosecutors.

8               And so you would have to have an initial action by the  
9 prosecutor under this theory -- of which there has been none  
10 here and none alleged -- and then the attorney general assisting  
11 it in some way. You don't have that.

12              And the passage of the new law giving the attorney  
13 general limited jurisdiction over Section 623 only, that just  
14 reinforces the point. There was a specific proposal to give the  
15 attorney general prosecutorial jurisdiction over this statute.  
16 The legislature removed that, and the version that the governor  
17 signed doesn't give him that authority.

18              So he is not the chief law enforcement officer with  
19 respect to the criminal law in this state. He has the ability  
20 to assist those local prosecutors if they've asked.

21              He did not communicate this letter to anyone other  
22 than to Representative Crane. It only got into the hands of  
23 local prosecutors likely when they were served with a lawsuit  
24 about it.

25              And for these reasons, we don't think the *Wasden*

1 decision applies. *Wasden* applied a version of the attorney  
2 general's statute that's a past iteration. And at the time, it  
3 characterized in a footnote -- it said that recent changes that  
4 -- had further cabined the attorney general's authority. He  
5 said: Oh, those are just dicta, and so they don't matter in  
6 this case.

7 Well, we think that what the Ninth Circuit called  
8 dicta back then has become very clear with what the legislature  
9 has just done in giving us authority over 623 but not over 622.  
10 The attorney general lacks prosecutorial authority in this case.

11 And I also suspect, Your Honor, that it's not very  
12 often that you have a government official coming here to not  
13 defend the thing that he wrote on the merits and also say that  
14 he doesn't have power over the issue. It's just simply the case  
15 under Idaho law.

16 You know, Mr. Neiman has said that, you know, well,  
17 the attorney general hasn't come around and agreed with us on  
18 the issue, but we are not required to agree with the plaintiffs  
19 to show that there is no controversy here, there is no  
20 justiciable dispute. There can be no justiciable dispute simply  
21 because we haven't weighed in, and we don't have the authority  
22 to.

23 So if you look at the second prong here of whether  
24 there actually was a threat, a credible threat of enforcement, I  
25 mean -- and actually, I need to say one more thing before I miss

1       it.

2               In terms of our ability to threaten, we think Idaho  
3 law is very clear and that *Wasden* has been superseded by the  
4 subsequent changes in Idaho statutory law. But if the Court has  
5 any doubt on this question --

6               THE COURT: How is that -- I'm not sure I understand  
7 the -- I don't have the section number with me. My  
8 understanding was that the *Wasden* decision was based upon the  
9 general attorney general authority and was not tied to any  
10 specific prosecutorial authority under any abortion statute.  
11 And my understanding is that that statute with regard to the  
12 attorney general's general authority -- I think it's Title 67, I  
13 think -- has not changed since *Wasden*.

14              So what statutory change has led to a change in law so  
15 substantial that we should ignore *Wasden*?

16              MR. WILSON: What I'd say that -- the two things are  
17 -- is that in *Wasden*, you had the version of the statute that  
18 was in effect. Frankly, the attorney general argued, similar to  
19 what we're arguing here, that his ability was limited to  
20 assisting local prosecutors. And the Ninth Circuit construed  
21 that in a broad way under the context of a facial challenge to  
22 an abortion statute. They construed that in a broad way and  
23 said: You do have enforcement authority here.

24              And it dismissed comments of the Idaho Supreme Court  
25 in the *Summer* decision which noted how this statute had cabined

1 the authority of the Attorney General. It dismissed those as  
2 dicta and said, you know, those don't really control because  
3 they're dicta here.

4 Well, if it was dicta then, the legislature has made  
5 it more clear precisely by statutes like the one the legislature  
6 just passed, which reinforced this structure that the attorney  
7 general doesn't have any general law enforcement authority  
8 unless it's specifically delegated to him by the legislature or  
9 referred to him by a prosecutor.

10 Now, we think, then, because this is an issue that  
11 bears on Idaho's sovereignty, that, again, we think the statutes  
12 are clear. But if the Court had any doubt, this is a textbook  
13 case for something that should be certified to the Idaho Supreme  
14 Court because it depends on the interpretation of state law and  
15 state law authority and what the attorney can actually -- the  
16 attorney general can actually do.

17 And I also suspect that if we went to the Idaho  
18 Supreme Court and if the Idaho Supreme Court said, yes, the  
19 attorney general is right, he doesn't have law enforcement  
20 jurisdiction over this, that would also redress any complaint  
21 that the plaintiffs have here. Because if the attorney general  
22 doesn't have the ability to enforce it, then his opinion is just  
23 a legal opinion in a vacuum that doesn't have any possibility of  
24 harming them.

25 And that's -- moving on to the second point of whether

1       there has been an actual threat here, that's why we are in this  
2       situation, is there hasn't been a threat. At a minimum, for a  
3       threat, you have to have something that's actually communicated  
4       by the threatener to the threatened party. And aside from the  
5       fact that the attorney general has not -- cannot threaten, he  
6       hasn't made that communication.

7               He wrote a letter to Representative Crane that was  
8       then put out on the Internet, and a bunch of other people saw  
9       it.

10              Now, they may know that, and on one respect they know  
11       his -- the fact that he previously expressed this opinion. But  
12       that doesn't mean that there is a threat to them.

13              And you look at the *Twitter* case from the  
14       Ninth Circuit; I think this really illustrates the point well  
15       because the facts that you had in *Twitter* where the  
16       Ninth Circuit said there was no standing are much more clear  
17       than this case.

18              In that case, Attorney General Paxton from Texas had  
19       served Twitter with a civil investigative demand requesting  
20       documents related to Twitter's policies. And Twitter brought a  
21       lawsuit saying, well, this is a -- this is threatening our free  
22       speech, and we are self-censoring because of this demand, and so  
23       we have standing to challenge your demand.

24              And the Ninth Circuit said: For one, a civil  
25       investigative demand is not an adversarial proceeding. It may



1 have been sent to Twitter, but it's just requesting documents.  
2 There is no subsequent threat of legal proceedings, and  
3 imagining what legal proceedings might follow would be purely  
4 speculative. So if plaintiffs have censored because of it, they  
5 may have subjectively censored. It was self-censorship. It was  
6 voluntarily, and it doesn't create standing.

7 Well, the same thing is true here. If the attorney  
8 general -- and much more so because the attorney general hasn't  
9 even communicated to the plaintiffs. He didn't send them  
10 anything.

11 And their fear is not about any threat of adversarial  
12 proceedings against them or any criminal proceedings against  
13 them but rather the possibility that the attorney general might  
14 restate an opinion that a prosecutor might credit and believe or  
15 might request the assistance of the attorney general to enforce  
16 and then bring charges against them, when no prosecutor has  
17 threatened such a thing, and the attorney general has no opinion  
18 on the question.

19 So if there was no standing in *Twitter*, it's much more  
20 clear that there is no standing in this case, and especially,  
21 again, because this was not an opinion that would have been made  
22 public. This was not in the format of an official attorney  
23 general opinion. It was not -- it was provided only to  
24 Representative Crane, and it was a privileged communication  
25 until it turned out --

1           THE COURT: You use the word "privileged." What do  
2 you mean by that? Privileged as in attorney-client privilege?

3           MR. WILSON: Yes, sir.

4           THE COURT: I'm not sure I understand what that means.

5           MR. WILSON: Well, so the attorney general has a duty  
6 under Idaho law to represent both the legislature, as a body,  
7 and also individual legislators when they ask the attorney  
8 general for legal advice.

9           And the opinion duty of the attorney general comes out  
10 of that general duty to provide those -- that legal advice. So  
11 that means that in an ordinary circumstance, when a legislator  
12 requests an opinion of the attorney general, the legislator  
13 receives a private response. And there might be --

14          THE COURT: So you're saying the attorney-client  
15 privilege?

16          MR. WILSON: Yes, Your Honor.

17          THE COURT: Well, then, hasn't the recipient, Senator  
18 Crane, waived that by apparently passing it on to someone who  
19 then used it as a fundraiser or at least were on the Internet  
20 and then was used as a fundraiser?

21               I'm not sure -- how does the fact that it was  
22 privileged -- how does that even enter into the discussion where  
23 it clearly entered the public domain?

24          MR. WILSON: We don't contest at all that  
25 Representative Crane waived the privilege.

1 THE COURT: Representative Crane.

2 MR. WILSON: Yes. He waived the privilege.

3 And -- but it was -- the point is, if you're saying  
4 that the attorney general has threatened, we can't have possibly  
5 threatened prosecution by providing a privileged communication  
6 to a client, like, any more so than, you know, if I -- if I  
7 represent a big corporation and I provide them with legal advice  
8 about a lawsuit that they might bring against another  
9 corporation, I haven't threatened litigation against that other  
10 corporation just by providing legal advice about it.

11 In the same way, if Attorney General Labrador sends a  
12 private letter to a legislator, he hasn't threatened anything  
13 against anyone by doing that. That's why the context of this  
14 communication matters.

15 He's not saying it's enforcement policy of Idaho law,  
16 because he wouldn't have the authority to do that anyway. He is  
17 just providing a private opinion to the legislator about what  
18 Idaho law means, and that opinion has now been completely  
19 withdrawn.

20 So turning now to the last --

21 THE COURT: Well, just to be clear, you -- not only on  
22 behalf of the attorney general but also the prosecuting  
23 attorneys that you represent, there is still no disavowal of the  
24 legal analysis or conclusions drawn in that letter; correct?

25 MR. WILSON: Your Honor, I'd say that that is -- it's

1 correct, but it's not the right framing of the issue. And  
2 that's because if there is no properly presented context for us  
3 to have an opinion on this issue, then we don't have an opinion  
4 on this issue. Nothing has called on us to do so.

5 But more importantly --

6 THE COURT: Well, that's part of the problem with the  
7 First Amendment issue. You're saying that the doctor should go  
8 ahead, do what they are going to do, and then wait for a  
9 criminal enforcement or a loss of their license, and then they  
10 can challenge the First Amendment issue.

11 Isn't that almost precisely why there is a fairly  
12 loose standard for injury in fact on First Amendment  
13 pre-enforcement claims? Just so that we don't subject someone  
14 who is trying to assert a First Amendment right or other  
15 constitutional right to the jeopardy of criminal prosecution and  
16 loss of medical licensing privileges as a condition of  
17 exercising those rights.

18 MR. WILSON: Well, Your Honor, I'd say that you -- we  
19 do have a more lax standard in the First Amendment context, but  
20 it's still not met here because, again, this is from someone who  
21 cannot threaten and who has not threatened. There is nothing  
22 about the Attorney General's private communication to a  
23 legislator that constitutes a threat to a doctor.

24 THE COURT: Well, it's not a threat, but it's a  
25 statement of an interpretation of a statute which, if adopted by

1 prosecuting authorities, would, in fact, result in criminal  
2 action and loss of licensure.

3 MR. WILSON: But I think that --

4 THE COURT: Do you agree with that?

5 MR. WILSON: The latter clause that the Court just  
6 gave there is key, "if adopted by prosecuting authorities."  
7 They are the ones who have the power here. They are the ones  
8 who matter. And none of them --

9 THE COURT: Well, they would have the same ability  
10 right now to disavow that interpretation of General Labrador and  
11 simply say: That's not what we're doing; that's not our  
12 interpretation of the statute, and we will not prosecute.

13 We have not heard that from anyone; correct?

14 MR. WILSON: I don't think they've -- the prosecutors  
15 have not taken any position about it either before, after, or  
16 during. I think they've got many other things that they are  
17 busy with.

18 But I'd also -- I'd note that on the disavowal point,  
19 when you look where disavowal is an issue -- like, for example,  
20 in the *Tingley* case -- it's not disavowal of your position where  
21 you say, "I'm sorry. I was wrong. I never should have said it.  
22 It was a mistake. Please forgive me." It's disavowal of  
23 enforcement, which can happen for any number of different  
24 reasons that -- and that's in the context of a law on the books.

25 So *Tingley* was a case about Washington's ban on

1 conversion therapy. And it was because Washington State had not  
2 disavowed enforcement of that policy the Ninth Circuit said,  
3 well, that gives -- that gives standing to challenge it because  
4 you haven't --

5 THE COURT: How is that different from disavowing an  
6 interpretation of a statute which has been publicly disseminated  
7 by the state's chief legal officer?

8 MR. WILSON: Well, I think that, you know, I would  
9 read -- frankly, Your Honor, when the attorney general said in  
10 this letter here -- he said the Crane letter is void; it is  
11 withdrawn; it does not state the opinion of the attorney general  
12 on any question of Idaho law -- if that's not a disavowal for  
13 Ninth Circuit purposes, I don't know what is. It's --

14 THE COURT: Well, yeah. I can tell you exactly what  
15 it would be, which is that there was an error in the analysis,  
16 and that is not the opinion of the attorney general; not that it  
17 should not have been issued but that the substantive decision  
18 itself was wrong, and we should not have issued it because it is  
19 wrong. That's a disavowal.

20 MR. WILSON: That would also be a disavowal. But  
21 there's two -- I think there's -- the Ninth Circuit language is  
22 not just disavowal; it's disavowal of enforcement.

23 And an opinion that does not state the attorney  
24 general's opinion on any question of Idaho law and is void and  
25 withdrawn, that is not an opinion that is being enforced. So we

1       have -- you have the equivalent of that disavowal in this  
2       situation.

3               Now, you can also disavow by saying, "I was wrong, and  
4       I'm sorry." But that's not -- that's not required. It  
5       doesn't -- it's not that every case moves forward and there's  
6       always a justiciable controversy until the defendant agrees with  
7       the plaintiff. Sometimes there is not a justiciable controversy  
8       because the two sides have a joint issue. There is not a  
9       dispute. They are not in conflict over the same territory.

10              And that's what's happened here. The attorney general  
11       has said: This does not reflect any opinion I have about Idaho  
12       law. So there is not a dispute here.

13              I see that my time is up. I'm happy to answer any  
14       other questions you have.

15              THE COURT: No. That's fine. Thank you very much.

16              MR. WILSON: Thank you, Your Honor.

17              THE COURT: Mr. Neiman.

18              MR. NEIMAN: Just very briefly, Your Honor. I think  
19       it's four points.

20              First, a suggestion that somehow this communication  
21       with the legislator was privileged is a little hard to  
22       understand because the statute requires the attorney general  
23       opinion letters to be made public and advice that's required to  
24       be made public is the opposite of privileged advice.

25              Second, a suggestion that somehow it's enough to

1       disavow the -- the -- I'm trying to think of how he said it.  
2       Mr. Wilson was suggesting that there has been a disavowal of  
3       enforcement here. There has been no disavowal of enforcement  
4       here.

5               He couldn't have been clearer in responding to  
6       Your Honor's questions that they are absolutely reserving to  
7       themselves the right to move forward on a prosecution  
8       cooperatively with the various district attorneys, local  
9       prosecuting attorneys that Mr. Wilson represents on exactly the  
10      theory that was put forth in the letter. Nothing has disavowed  
11      their ability to do that, which is exactly the problem.

12             Which gets me to my last point, Your Honor, which is,  
13      you know, I think, Mr. Wilson has valiantly tried to give an  
14      answer to your question about how would you advise a doctor if  
15      you were representing them. That was the best answer, I guess,  
16      that can be given for someone sitting in his shoes defending his  
17      position.

18             But the only rational advice that any lawyer could  
19      give a doctor right now, given that the Attorney General wrote,  
20      under his own signature, that a referral violates Idaho's law,  
21      is: You are at risk of prosecution if you make a referral. And  
22      for that reason, injunctive relief is appropriate here,  
23      Your Honor.

24             And just the last thing I want to say is that the core  
25      of our claim is a First Amendment claim, but we also have a very



1 important due process claim, and I don't want that to be lost  
2 here.

3 THE COURT: Now, We are not -- you know, I, in fact,  
4 was going to note -- and it's really what Mr. Wilson alluded  
5 to -- the reason why he doesn't go to number two, you know: And  
6 we don't argue that even if there is standing; what we did is  
7 completely constitutional. There was nothing in the briefing by  
8 the attorney general or the other defendants which really  
9 addresses that issue, the substantive issues of whether there  
10 was a constitutional violation.

11 Now, I want to be clear, by saying that, Mr. Wilson,  
12 I'm not suggesting you are waiving that in any way. I'm just  
13 noting that, for purposes of our decision here today, we are  
14 going to focus only on the issues that are briefed, which will  
15 include primarily standing, whether it's moot, issues of that  
16 sort. We are not going to weigh into those other issues simply  
17 because they are not briefed here today.

18 It does make it difficult because I do have to make a  
19 determination of likelihood of success on the merits, but I will  
20 just have to base that upon what's already been submitted.

21 All right. Anything else?

22 MR. NEIMAN: No, Your Honor. Thank you.

23 MR. WILSON: Your Honor, may I briefly respond?

24 THE COURT: Yes.

25 MR. WILSON: Just one point, that Mr. Neiman said that

1       the statute requires attorney general opinions to be made  
2       public. I understand this is probably not something that  
3       Mr. Neiman is super familiar with, because it's just the way the  
4       Attorney General's Office has operated. But the attorney  
5       general does not make every opinion public. There are many  
6       opinions that he renders that are just provided privately to  
7       legislators and remain privileged. That was true in the last  
8       administration just as much as it's true in this one.

9               THE COURT: Well, you know, that's an interesting  
10       problem. I don't -- you know, the State's equivalent of the  
11       Freedom of Information Act -- are you saying those could not be  
12       obtained by an interested citizen because they are privileged as  
13       a communication by the state's elected attorney general and a  
14       state-elected member of the House or Senate?

15              MR. WILSON: That's exactly right, Your Honor.

16              If Representative Crane hadn't waived privilege by  
17       voluntarily disclosing this opinion, it would have remained  
18       private until the end of time. And if anyone had requested it  
19       through a Freedom of Information Act request, we would have said  
20       that we have no responsive nonprivileged documents.

21              THE COURT: Okay. Well, I don't want to weigh into  
22       that; and fortunately, I don't have to.

23              It does seem to me, if I were a state court judge, I  
24       would find that to be a rather interesting issue to address just  
25       in terms of transparency of state government. But I would think

1 any action taken by a state attorney general, except in the  
2 context of actual litigation, would seem to be public. But, you  
3 know, what do I know?

4 I don't obviously get into that. It just strikes me  
5 as, I guess, a citizen of the state that I would be a little  
6 surprised if the attorney general, as an elected state official,  
7 cannot reveal the opinions they offer. But it's not an issue I  
8 have to address, and it's not an issue that would ever come  
9 before me. That's just purely an issue of state law.

10 MR. WILSON: And, Your Honor, I would say that it's  
11 really just because, in that context, the legislator is acting  
12 as a client of the attorney general. And so it's privileged  
13 legal advice.

14 The legislators have the right to request these  
15 opinions, and they are not made public and published unless the  
16 legislator gives consent and it's on a major issue of Idaho law.  
17 Then we will then publish the opinion under the appropriate  
18 circumstances.

19 But, otherwise, it's, you know, legislators in the  
20 course of a legislative session have all kinds of questions  
21 about, well, what does this law mean, what does that law mean.  
22 And the Attorney General is there to provide those advisory  
23 opinions and give legal advice to help them discharge their  
24 duties.

25 THE COURT: Okay. Well, as I said, it would be

1 interesting to get into it; but fortunately, I don't have to.  
2 I've got enough other stuff on my plate.

3 So thank you, Counsel. I will take the matter under  
4 advisement. We will not consider the matter to be at issue  
5 until we see the briefing, if any submitted, by the defendants  
6 with regard to the amicus briefs which were due, I think,  
7 Thursday I think I said at noon. Let's make it Thursday  
8 5:00 p.m., and we'll consider the matter under advisement at  
9 that point.

10 And I will have Ms. Pugh or Mr. Pedersen communicate  
11 with the attorneys representing the other amicus about their  
12 obligation to obtain local counsel before the Court will  
13 formally consider their amicus brief, although I will have to  
14 admit I have already read it, so I'm not sure what that means.  
15 But it won't be considered specifically in any decision we issue  
16 until they have retained local counsel.

17 All right. Well, thank you, Counsel. And we'll take  
18 the matter under advisement. Thank you.

19 MR. WILSON: Thank you, Your Honor.

20 (Proceedings concluded at 3:13 p.m.)  
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REPORTER'S CERTIFICATE

I, TAMARA I. HOHENLEITNER, CSR, RPR, CRR, certify that  
the foregoing is a correct transcript of proceedings in the  
above-entitled matter.

/s/ Tamara I. Hohenleitner

06/08/2023

TAMARA I. HOHENLEITNER, CSR, RPR, CRR

Date